Cases 1: 121-20-0012189 RM 2965 47 96 253 cu Filed 213 14 iled 4 bit 20/12/12 Pages 77 96 253

Record Type: VOTER Record ID: 9111295 Imaging Dept. II	D: 236217278
	CHESCORTED
CARLS. SMITH VOTER REGISTRAR	438 C 0911129-5 UL
HARRIS COUNTY P.O. BOX 3527	KAPELKA JOYCE LAYON AS
HOUSTON, TEXAS 77001	POSTMASTER-DO NOT FORWARD-RETURN POSTAGE GUARANTEED
OFFICE AND STATES OFFICE AND STATES OF STATES	Name and mailing address/Nombre y direction de currens
NOTER REGISTRATION CERTIFICATS (CERTIFICADO DE REGISTRO ELECTORAL)	
	MAY 21 1980
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	13003 HICHERCHAM 41
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Doc 1D: 5735541 Page: 4 of 7.

TX_00002430 JA_005189

Record Type: VOTER Record ID: 9111295	Imaging Dept. 1D: 236217278	
Election P.S. T	VOTER RECISTRATION APPLICATION MAY 10	Certificate Number
(for Official use only)	Mail or deliver to Tan Assessor-Collector of a every blank. "Effective or 30h day after delive	0911129-5
1 (401)	1/9/76 STEORPHINT KAPELKA JOY	
	Social	If naturalised, spend or his
Lass name KGLSAKA	Security No.	location
First name (dg not use hesband's first name)	Birth Day Yest	registered Name of County
Middle name 1 TAKE		Texas Last Residence Address in County
Maiden surapme if married verteen	City SYPACUSE or County	
PERMANENT RESIDENCE ADDRESS STORE & SER FRONT P.D. BOST	Place State We we Yelk on Foreign Country	I certify that the applicant is 18 years of age or over, is a citizen of the United States, han met all legal requirements, and holds legal residence in this expert. I underwand that the gre-
Gay Zio		dence in this county, I underwand that the giv- ing of false information to procure the regis- tration of a voter is a felony.
MAILING ADDRESS IF DIFFERENT FROM ABOVE		SIGNATURE OF VOTERIAGENT
Sireet or P. O. Box		Agent must be a registered water and must be only (Circle une applicable)
Cuy	The disclosure of social recurry number is voluntary only, it solicined by authority of Section 435. Teas Election Code, and will be used only by deciden officials to membrain the accuracy and integrity of the registration	Hushand-Wife-Mother-Father-Son-Daughter
State Zip	records.	
Alteria de la companya del companya de la companya del companya de la companya de		

Doc ID: 5735541 Page: 6 of 7.

TX_00002431 JA_005190

Record Type: VOTER Record ID: 9111295 Imaging Dept. ID: 236217278

Pau	1	R	ett	en	വ	nrt

Harris County Tax Assessor-Collector and Voter Registrat

Date Mailed: August 22, 2000

14318 BROADGREEN DR HOUSTON TX 77079-6605

VOTER REGISTRATION NOTICE

The addressee's name, Social Security number, and date of birth matched exactly with that of a record in the Social Security Death Index database. This indicates that the registered voter named in this noticets deceased.

Please respond by providing the information requested below. Please include your signature and your relationship to the voter in the space provided below. Upon the receipt of your response, we will update the record. This notice will not affect your Social Security benefits.

WARNING: This voter registration is subject to cancellation if an appropriate reply is not provided to the voter registrar by the 60th day after the date this notice is mailed (Texas Election Code Sec. 16.033 (c)). 📜

If you have any questions, or if this information is inaccurate, please call our office at (713) 224-1919 as soon as possible. Our Web site at [www.tax.co.harris.tx.us] contains an updated Harris County Voter Registration database for your reference.

Thank you for your assistance.

Paul Bettencourt

Voter Registrar, Harris County, Texas

My relationship to KAPELKA JOYCE LAYOW

Marty Morrison

Director of Voter Registration

I hereby confirm that KAPELKA JOYCE LAYOW is: 0 4/

Deceased.

Not deceased and the information is inaccurate.

Please complete this form and return to:

Paul Bettencourt

Tax Assessor-Collector

P. O. Box 3527

Houston, TX 77253-3527

236217278

Doc ID: 5735541 Page: 1 of 7.

TX_00002432 JA_005191 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

PUBLIGDATA.com

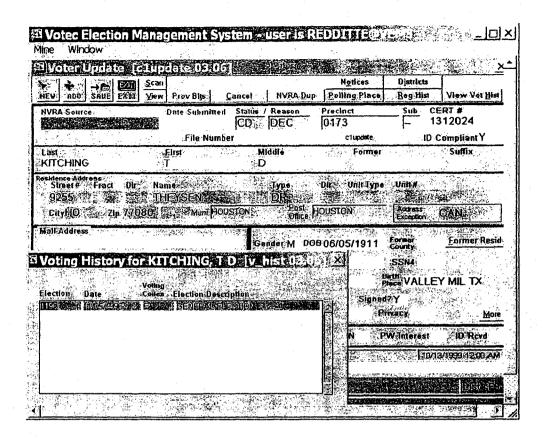
⇒SSA Death Master File Detail

Name KAPELKA,JOYCE M	Social Security Number	Verify/Proof Death certificate observed	Lasi Known ZIP Code
Lump Sum Payment ZIP Code	State/Country of Residence none found	Date of Birth Sep 20 1946	Date of Death Jan 9 1998

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=11520433&... 5/2/2007

TX_00002433 JA_005192



TX_00002434 JA_005193

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FEB-1 199		<i>o</i> :
OVER 65 PERMANENT EXEMPTION FRO		<i>C</i> - :
TEXAS DRIVER'S LIC. #_	CERT 0/3/	202-4
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NAME	-	ف
LAST FIF	ST MIDDLE -	TK2-9-93 "
address 9255 Theysen	DC - HOV, TX 7	7080
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<i>y</i>		
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CRCLE ONE WHERE APPLICABLE TO COMPLETE APPLICABLE	WEST TER VIOL MOST D	c rittED IN
Re: KITCHING T D Certificate # 01912024		83)
X-		
Confirmation is hereby given that the person Se da aqui confirmacion que la antedicha	on named above is: nersona nombrado a:	
Deceased/Fallecido		
☐ Not deceased and the inform	ation is incorrect (No a fallecido y la inform	nacion esta incorrecto)
Signature/Firma faulus D X Relationship/Purentesco Wile.	Itching Date/Fecha ally	.23-1999
Relationship/Russian /////		

TX_00002435 JA_005194 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

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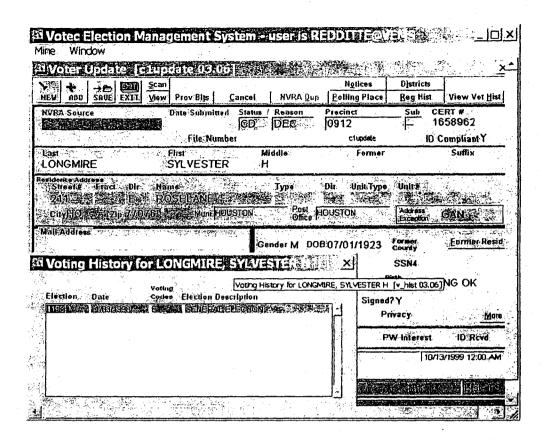
⇒SSA Death Master File Detail

Name KITCHING,TOM D	Social Security Number	Report verified with a family	Last Known ZIP Code 77080
Lump Sum Payment ZIP Code			Date of Death Jun 29 1996

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=51685015&... 5/2/2007

TX_00002436 JA_005195



TX_00002437 JA_005196

MAY 2.1 1993		
65 PERMANENT EXEMPTION FROM JURY SERVICE	(0/.2	
DRIVER'S LIC. #4	174 (7)	
IDENTIFICATION 4 CODE 2 DATE 3./	.73	
LONGHIRE SYLVESTER H		
LAST / FIRST / MIDDL	E /	ハフノ
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OF BIRTH 7-/-23	JU15-2449	
OF BIRTH Sterling, OKLA		
CORDANCE WITH ARTICLE 2137a, REVISED CIVIL STATUTE, I AFFIRM THAT I AM OVER 65 YEARS OF AGE AND DESMENT EXEMPTION FROM JURY SERVICE ON THAT GROUND. TURE 174- Forman DATE 5-2/-	IRE A	
on record Conamics S. H. Dep. Rudu	Monte	2-
on record <u>companies of the second second</u>		
326712 APPLICATION FOR VOTER REGISTRATION CERTIFICATE HARRIS COUNTY, TEXAS 347460		016589
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RESIDENCE: CENTEY THAT THE APPLICANT IS DETAILS OF AGE OR OVER! A CITIZEN OF THE UNITED STATES, AND THAT SEEDING IN TEXAS MOST HANN I TEXAS MOST HANN I TEXAS MOST HANN I TEXAS MOST HANN I TEXAS HANN I A VOICE S A FELON. HOUST NOW I TEXAS HANN IN TEXAS HANN I TEXAS	VOING PRECINCT	CONTROL
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NAME SHEET 53	7,	
SIGNATURE OF VOTER/AGENT	<u></u>	
HUSBAND WEE FAINTER MOTHER SON ON DAUGHTER ON (CIRCLE ONE WHERE APPLICABLE)		
TO COMPLETE APPLICATION	總LLED	IN
119826 APPLICATION FOR RENEWAL OF VOTER REGISTRATION	ATE NO A	193960
		•
FOR VOTING YEAR BEGINNING MARCH 1, 1975, AND SUCCEEDING THREE YEARS	7714	20,1975
CTATCACAT	INCT NO.	
I GERIFIEV THAT I AM A CITIZEN OF THE UNITED STATES AND AM STILL A QUALIFIED ELECTOR OF 211 E ROSE LANE		
BY NETURA HE THE SIGNED STATEMENT TO THE REGISTRAN, I WILL BE REGISTRAN, I WILL BE REGISTRANG FOR THE STATE SUCCEEDING VOTING YEARS BEGINNING MARCH 1, 1975. WOTERS NAME: MAILING ADDRESS	321	
I UNDERSTAND THAT THE GIVING OF FALSE INFORMATION TO PROCURE THE REGISTRATION	CORREC	TIONS
OF A VOTER IS A FELONY. 211 E ROSE LANE		
HOUSTON TX 77022		
		
	- <u></u>	
APPLIANCE TO THE PROPERTY OF T		
SIGNATURE OF VOTERIAGENT HUSBAND WISE, PATHER, MOTHER, SON OR DAUGHTER JANU	IRY 29	٠.
THIS STATEMENT MUST BE RETURNED TO THE VOTER REGISTRAR BY MARCH & 1975 FOR COL		

TX_00002438 JA_005197

PUBLICDATA.com

⇒SSA Death Master File Detail

Name LONGMIRE,SYLVESTER H	Social Security Number	Verify/Proof Report verified with a family member	Last Known ZIP Code 77076
Lump Sum Payment ZIP Code	State/Country of Residence Unknown	Date of Birth Jul 1 1923	Date of Death Nov 15 1996

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=53921010&... 5/2/2007

TX_00002439 JA_005198

00020081

Office of Beverly B. Kaufman, County Clerk, Harris County, Texas Page 11 of 95

Probate Court Inquiry System

R.C.DOCKET.SUB. .APPLICANT'S .ATTORNEY OF RECORD .NATURE .DATE OPEND. .
C.T.NUMBER.DKT.STYLE OF PROBATE .NAME AND ADDRESS .AND ADDRESS .OF PROC. .MM DD YYYY.FILM CODE.

1 2 287128 001 LONGMIRE SYLVESTER H'D' LONGMIRE JANE CORNELIA CAGLE CACTUS J PW-LT 12-09-1996 646751620

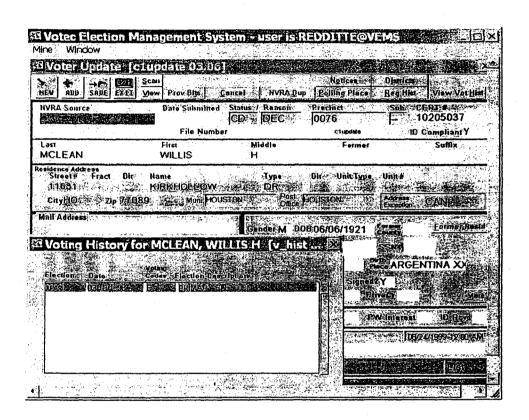
211 E ROSE LN HOUSTON TX 77076 616 FM 1960 WEST \$340 HOUSTON TX 77090

Fotal lines retrieved = 2 Lines displayed = 2

Back to Inquiry

Main Menu

TX_00002440 A_005199



TX_00002441 JA_005200 Certificate #

MCLEAN WILLIS H 10205037 1 MCLEAN WILLIS H 1020503-7

Х-

Confirmation is hereby given that the person named above is: Se da aqui confirmacion que la antedicha persona nombrado a:

Deceased/Fallecido

O Not deceased and the information is incorrect (No a fallecido y la informacion esta incorrecto)

Signature/Firma Alldellecheau Date/Fecha 8-31-98
Relationship/Parentesco Widow

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NAME < MCLEAN_WILLIS_H	2 >		PCT < 0076	> OPEN	< >
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Mon 1 11031 _ MIMMODDOco		MADR2 <			>
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US/REP 022 TOM_DELAY(R)					
ST/SEN 011 MIKE JACKSON	(R)				
ST/REP 146 AL EDWARDS (D)					
COMM 1 EL FRANCO LEE (D))				
JP/C 02 GARY FREEMAN JP	JO ANN	DELGADO, G	EORGE_RISNE	.R	
ST/RE O7 DAVID BRADLEY (R)	1	WTR			
SCH 021 PASADENA ISD		KEFU			
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TX_00002442 JA_005201 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

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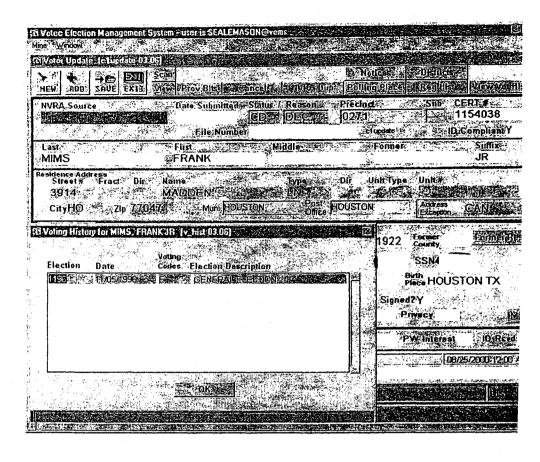
⇒SSA Death Master File Detail

Name MCLEAN,WILLIS H	Social Security Number	Verify/Proof none found	Last Known ZIP Code 77089
Lump Sum Payment ZIP Code	State/Country of Residence	Date of Birth Jun 6 1921	Date of Death May 24 1995
	none found	JL	<u> </u>

The detail view of this record will be recorded as one 'Detail look-up'.

TX_00002443 http://www7.publicdata.com/cgi-prin/pd-exe/Detail?db=USSSDM&ed=31&rec=27984125&... 5/2/2007

TX_00002443



TX_00002444 JA_005203

Record Type: VOTER Record ID: 1154038 Imaging Dept. ID: 007155428 Secretary of State's Office Elections Division 1-800-252-VOTE Teturn Address: 713-224-1919 0115403-8 CARL S SMITH, VOTER REGISTRAR HARRIS COUNTY 3.0. BOX 3527 HOUSTON, TEXAS 77253-3527 CO BOT COTT - POLD ON DOTTED LINE

THE POLY OF THE PO VOTER REGISTRATION CERTIFICATE Cort. M. A. Cort.) RETURN SERVICE 0115403-8 01-01-98 12-31-99 10-11-22 0271 RETURN SERVICE REQUESTED *********************************** MIMS FRANK JR 3914 HADDEN LN 1039 1197 28 12/23/97 007155428

Doc ID: 730944 Page: 1.of l.

TX_00002445 JA_005204

CS389.3:2-3:5:000228-RMC-0557-Pt.662-33-612013-1/F464-08/7269 Page 93-01-253

Record Type: VOTER Record ID: 115403	Imaging Dept. ID: 236217269	
280785 APPLICATION FOR VOTER	REGISTRATION CERTIFICATE	0115403-8
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RESIDENCE, I CENTER THAT THE UNCLANT GT DETERM CO. AND OD THE'R ATTRICK OF THE UNITED STATES, AND THAT RESIDED IN TELES AND THE HAND IN COUNTY AND CHY MORE THAN AS MOMENTE PRICEIPING THE DATE OF THIS THE CHYMNO OF TALKE THEOREMSTON THE DATE OF THE RECEIVED OF A VOITE OF A PETON.	RESIDENT ADDRESS // - 15 - //	HOTING CONTROL NO.
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*# UNDER 21, SHOW DATE OF BETH	3914 MADDEN HOUSTON TX 77047	
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Doc ID: 5735943 Page: 6 of 7.

TX_00002446 JA_005205

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Record Type: VOTER	Record ID: 11540	38 Imaging Dept. 11	D: 236217769		
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Doc 10: 5735943 Page: 4 of 7.

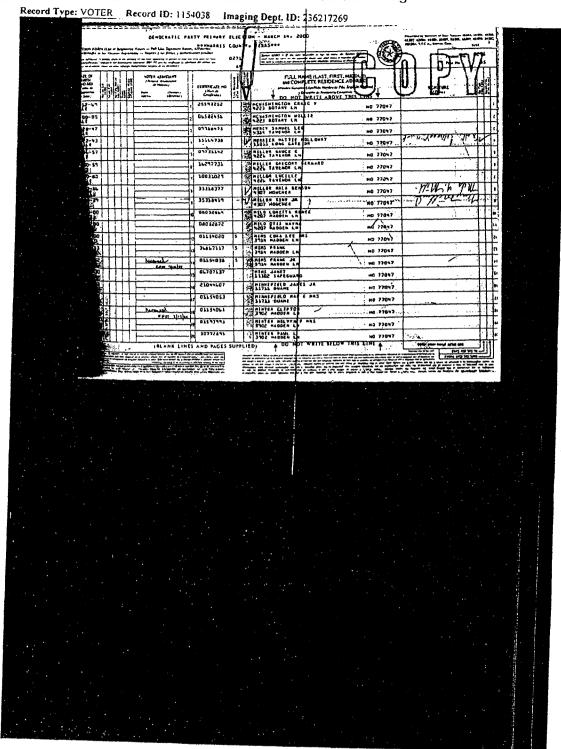
TX_00002447 JA_005206

CSas 9 3:2-3-v voltagan Republic Plage 99 of 253

Ξ.	Record 1 ype: VI	DIEK KECOTO	1 ND: 1154038	Imaging Dept	. 110: 2362172 6 9		ago o o		
					#1#S	FRANK JR		x	
		REGISTRA:	TION OF VO TION	1 L n	COD		DATE 3	-14-00	
		NAMŒ	MIMS	F	RANK	JR.			
			Last Name	D	rst Name	0271, Foun	ile Name d while wor	king the	tt:
		REASON	March 14, 200	0 Republican f	rimary Election.	See Attache	<u>a</u> AUG 2		
			Bowens	· · · · · · · · · · · · · · · · · · ·	_	•	AUG &	EB	
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Duc ID: 5735943 Page: 1 of 7.

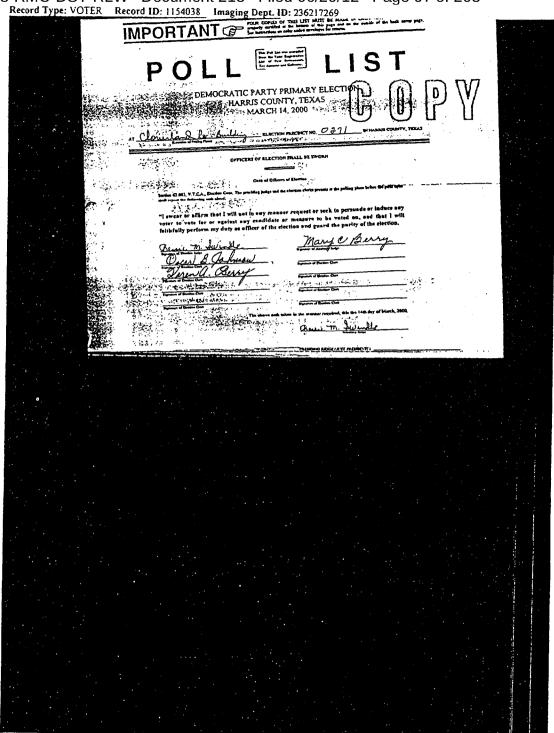
TX_00002448 JA_005207



Doc 1D: 5755943 Page: 2 of 7.

TX_00002449 JA_005208

Case 1.3.2-2v-00128-RMC-DST-RLW-Bocument-213-1/1-116-1-08/20/12 Page 37 of 253 Record Type: VOTER Record ID: 1154038 Imaging Dept. 1D: 236217269



Doc ID: 5735945 Page: 3 of 7.

TX_00002450 JA_005209 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

PUBLICDATA.com

⇒SSA Death Master File Detail

Name	Social Security Number	Verify/Proof	Last Known ZIP Code
MIMS,FRANK		none found	77047
Lump Sum Payment ZIP Code	State/Country of Residence	Date of Birth	Date of Death
	none found	Oct 11 1922	Jan 26 1993

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=54121950&... 5/2/2007

TX_00002451 JA_005210

Mine Window Siver First Middle Former Suffix MONROE ROBERT C Residence Address Street Fract Dir Name Type Dir Unit Type Unit # 5935 W BELLFORT CityHO Zip 77035 Muni HOUSTON Post Office HOUSTON Motices Districts Notices Districts Noti
Nura Source Date Submitted Status / Reason Precinct Sub CERT # Date Submitted Status / Reason Precinct Sub CERT # CD DEC D291 1688720 1688
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Voting History for MONROE ROBERT X
Birth Place
Election Date Codes Election Description Signed? Y
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0396 03/12/1996 E R PRIMARY ELECTION
SN PW Interest ID Royd
10/13/1999-12:00 AM

TX_00002452 JA_005211 MONROE ROBERT C 01688720 1

Confirmation is hereby given that the person named above is: Se da aqui confirmacion que la antedicha persona nombrado a:

Deceased/Fallecido 5-31-98

Cértificate #

) Not	deceas	ed and il	ne information is incorrect (No a fallecido y la informacion	esta incorrecti	o}
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SIGNATURE OF VOTER/AGENT *

SIGNATURE OF VOTER/AGENT ONLY

(CIRCLE ONE WHERE APPLICABLE)

TO COMPLETE APPLICATION OTHER SIDE MUST BE FILLED IN

TX_00002453 JA_005212

PUBLICDATA.com

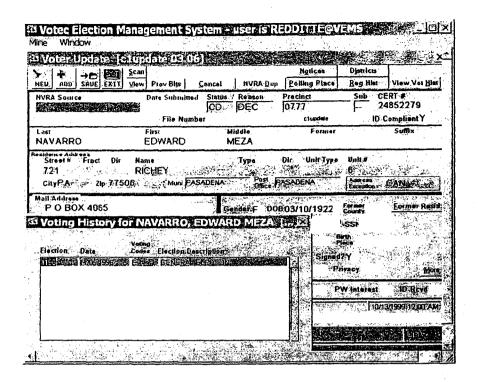
SSA Death Master File Detail

Name MONROE,ROBERT C	Social Security Number	Report verified with a family	Lasi Known ZIP Code 77035
Code	State/Country of Residence Unknown		Date of Death May 31 1998

The detail view of this record will be recorded as one 'Detail look-up'.

http://www3.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=53197348&...~~5/2/2007

TX_00002454 JA_005213



TX_00002455 JA_005214

Re: NAVARRO EDUARD MEZA Certificate # 24852278 1

Date/Fecha 08-26-99

X-

Signature/Firma

Es

Confirmation is hereby given that the person named above is:

Se da aqui confirmacion que la antedicha persona nombrado a:

Deceased/Fallecido

Not deceased and the information is incorrect (No a fallecido y la información esta incorrecto)

Relationship/Purentesco WIFE VOTER REGISTRATION APPLICATION (SOLICITUD PARA REGISTRO DE VOTANTE)
(Secs. 13.002, 13.122, V.

Application Number EDR

2485227-9 Please complete all of the information below. Print in the or type.

IPOR FAVOR COMPLETE LA SIQUIENTE INFORMACION. ESCRIBA EN LETRA DE MOLDE CON TINTA O ESCRIBA A MAQUINA.) Middle Name (If any) Last Name (Apallido) First Name (NOT HUSBANDS) (Nambre de Pila) (NO DEL ESPOSO) Court of Naturalization
(Corne de Haturalización)
12 HOUSTON MAVARRO
Sex Date of Birth
(Sexo) (Feche de Nacim MARCHIO 721 50 RICHEY 46 City, State, and ZIP: (Cluded, Estado, y Zona Postal) Mailing Address: il mail car (Direction Postal) (al se imposi P.O. BOX 4065 Chy State, and Bir. PASNIGERIA, TX 77306 Current Precinct Number (If known) COOK COUNTY The applicant is a cilizen of the United States and a resident of this county. Applicant has not been incompetent by a final judgment of a court. Applicant has not been finally convicted of a felony or, for registration under Section 13.001e/49 of the Texas Election Code. I affirm that the information understand that the giving of talse information to procure the registration of a voter is a felony. (Et sup de los Estados Unidos y es residente de este condado. Ninguna corte he juzgado por sentencia definitiene una incapacidad mental. El suplicante no he aldo probado culpable finalmente de uniferent, el elegible pera registrarse para votar bajo las condiciones de la Sección 13.001e/4) del Código de Eleatimo de la información provista está correcta. Yo entiendo que es un crimen dar información conseguir el registro de un votante.)

TX_00002456 JA_005215

Signature of Witness (Firms del Testigo) Primed Name of Witness (Nombre del Testigo En Letra de Molde)

PUBLICDATA.com

SSA Death Master File Detail

Name NAVARRO,EDUARDO M	Social Security Number	Verify/Proof Report verified with a family member	Last Known ZIP Code 77502
Lump Sum Payment ZIP Code	State/Country of Residence Unknown	Date of Birth Mar 10 1922	Date of Death Aug 15 1996

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=36909112&... 5/2/2007

TX_00002457 JA_005216 Cases f. 721-8v-0001989 AMP 96 strept 662 133 Likely on 3 1/4;16/14 his 278 SD Bases 128 of 253

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County Clerk saip last voting History 11/4/1997

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1 L L L L C	HARRICONINTY TEXAS / LL C. LL C. C.		53868-2
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IF IN TEXAS LESS THAN I TEAR	ROGERS L C	COR	RECTIONS
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IF UNDER 21 YEARS OLD, NEVER MARRIED AND MIL DISSABILITIES HAVE NOT BEEN REMOVED BY COURT, GIVE AND ADMRESSAOF PARENAS OR GUARDIAN A. A.	HOUSTON TX 77018	······································	
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	7505 MARTIELEPHONE NUMBER	7	
- C/Ogera			
SIGNATURE OF VOTE			
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Check information on ront carefully.		CARL S. !				:
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ame, address or other					ffidavit on	
nformation on the Mont side of this orm. Please print.	C80	8 E Sh	2		f the front Certificate i	_
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Widdle	Name (if married, give maid	Birthdate	Birthplace		
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Mailing	address if different				
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Paul Bettencourt Harris County Voter Registrar 713-224-1919 P O Box 3527 Houston, Texas 77253-3527	Election	ory of State's Offices Division (S2-VOTE (8583)					N-PROFIT ORG U S. Postage PAID Houston, TX ermit No. 9496
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TX_00002462 JA_005221

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232963736	3 201 (24)

TX_00002463 JA_005222

3868-2	233434165			
•				
I hereby confi	m that ROGERS L C is:		C46 3268 2	
Ø De	ceased.	•		
□ No	t deceased and the informa	ation is inaccurate.		
Signature		Date		
My relationsh	ip to ROGERS L C is:	lie.		
	te this form and return to:	Paul Bettencourt	, ,	
		Tax Assessor-Collector P. O. Box 3527	CX/12	100
		Houston, TX 77253-3527	1/,	\
			·	

11/4/97 - last voted for C.C. office

TX_00002464 JA_005223

PUBLICDATA.com

⇒SSA Death Master File Detail

Name ROGERS,L	1 - 2	1) "	Lasi Known ZIP Code 77088
Lump Sum Payment ZIP Code 77088	D • • • •	Date of Birth Sep 11 1923	Date of Death Oct 15 1987

The detail view of this record will be recorded as one 'Detail look-up'.

http://www3.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=53198014&... 5/2/2007

TX_00002465 JA_005224

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CityBA Z	ip 77520	Muni BA	YTOWN	Post Office	BAYTOWN		Address Exception	CAN
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TX_00002466 JA_005225

Re: ROWE JOHN THOMAS III Certificate # 11193695 1	
Se do aqui confirmacion que la antedicha persona nombrado a:	
peceascd/Fallecido Sept, 19, 1990	
□ Not deceased and the information is incorrect (No a fallecia	do y la informacion essa incorrecto)
Signature/Firma John T Roule Jr, Date/Fech	8_30-99
Retationship/Parentesco	
Tolker	
Official use only PCT (11) EDR (12) VOTER REGISTRATION APPLICA' (Art. 5.13a) R OW If you are a new registrant or if you have changed your county of residence, complete all of the information below:	- · · · · · · · · · · · · · · · · · · ·
	To CHANGE registration information:
Maria (04)	If you are registered to vote and need to change any information on your certificate, complite the following and show only the changed information to the left.
GAYTOWN HHICK DITEX AS M	Cartilicale Number:
505 BRIARWOOD DR BAYTOWN 17520	Last Name as it appears on certificate:
et or its location	Today's Date:
W. Ch (AND CO.) STRING TO TECOVE NOW	Return your current registration certifi- cate for correction, or if your certificate has been lost or destroyed, initial the box below.
in of the United States, has a deritand that the giving of	
* Ipeliza regulation may be by agent, but agent must be a registered voter and must be either: (furble one) Husband - Wife - Mother Leiher Son - Daughter	"The disclosure of social security no. is voluntary only, is solicited by suthority of Section 455, Trass Election Code, and will be used only by election officials to maintain the securacy and integrity of the registration seconds.

TX_00002467 JA_005226

PUBLICDATA.com

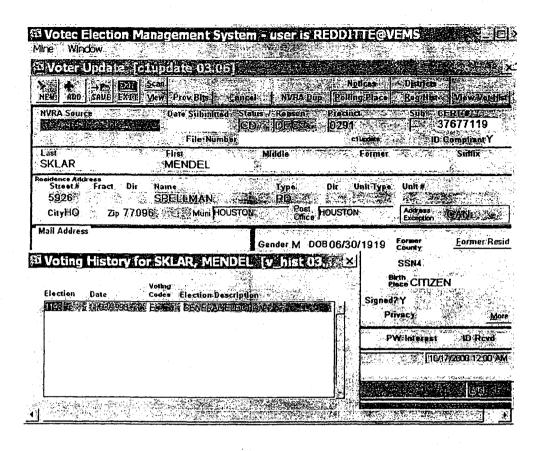
⇒SSA Death Master File Detail

Name	Social Security Number	Verify/Proof	Last Known ZIP Code
ROWE,JOHN T		none found	77521
Lump Sum Payment ZIP Code	State/Country of Residence none found	Date of Birth May 13 1959	Date of Death Sep 19 1990

The detail view of this record will be recorded as one 'Detail look-up'.

http://www3.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=52383623&... 5/2/2007

TX_00002468 JA_005227



TX_00002469 JA_005228

Record Type: VOTER Record ID: 37677119 Imaging Dept. ID: 236217250

Date Mailed: August 22, 2000

0 : II : II

SKISAR MENDEL
5926/SPELLMAN RD
HOUSTON TX 77096-5841

VOTER REGISTRATION NOTICE

The addressee's name, Social Security number, and date of birth matched exactly with that of a record in the Social Security Death Index database. This indicates that the registered voter named in this notice is deceased.

Please respond by providing the information requested below. Please include your signature and your relationship to the voter in the space provided below. Upon the receipt of your response, we will update the record. This notice will not affect your Social Security benefits.

WARNING: This voter registration is subject to cancellation if an appropriate reply is not provided to the voter registrar by the 60th day after the date this notice is mailed (Texas Election Code Sec. 16.033 (c)).

If you have any questions, or if this information is inaccurate, please call our office at (713) 224-1919 as soon as possible. Our Web site at [www.tax.co.harris.tx.us] contains an updated Harris County Voter Registration database for your reference.

Thank you for your assistance.

Paul Bettencourt

Voter Registrar, Harris-County, Texas

Marty Morrison

Director of Voter Registration

~ 1

I hereby confirm that SKLAR MENDEL is:

Deceased.

Not deceased and the information is inaccurate

Sondy Rag Mbl.

Date \$ 31 2000

My relationship to SKLAR MENDEL is:

___Uite_

Please complete this form and return to:

Paul Bettencourt Tax Assessor-Collector P. O. Box 3527

Houston, TX 77253-3527

236217250

Doc 1D: 5735945 Page: 1 of 1.

TX_00002470 JA_005229

Cases 9: 1213 VOO 1219 RM POST FREW 2013 1416 40 10 20 15 Page 148 of 253

Record Type: VOTER	Record ID: 37677119	Imaging Dept. ID:	23621724	1	5	
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	'AASKCAR	SMENDECH Send Turk	مد در ودر حشمده	(Sepulate Member) for stead ((Nember Sweine)	
	Residence Address: Street Address and	Apariment Number, City State, an	ZIP. if none, des	crime whiley you live 1000 from light	und P.O. Box or Rural RL1	
	Domicini Calle y numero, namery de apun is "5926"SPELL MAN RD, HOU	amento, Codal, EstablyA (Yaligo Pies,	l; A fally de execut	اعداب دار با ما المنظمة المناطقة المناط	terlige is Egate mategritics are talking party in busying	
	Mailing Address, City, State and 7JP: 1	f muil cumot be delivered in your r	raidence address. I	Direccular provent, Countril, Franche y	Gender (Optional)	4.
	Cétigo fretal) (Si es improvible entregarie surre				(Scot (Optaire) Didde (Hember) Female (Hejer)	
	Dute of Birth: manch, day, year effecting 35 negging: emm, die, ator	City, Crossy, and State of Former (Carted Conducts, Facusticity on exact	Residence they amony	Social Security No. (Optional)		
	Check appropriate hox: I am	a United States Citizen	7)/es No	Dept. of Public Safety) (Cotlang)	'ersonal I.D. No. (Issued by TX i strances de su lecencia teisma de ul espedido por el Deportamento de	
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	ration is perjury, and a crime or betto de proporcionar datos falsos a fie de co	nder state and federal law.	(Emendruse et	Telephone Number (Options	il) (Número scleliforen) suplacion)	
	I affirm that I Decimal of the	3 1997 JUL'I	81997	CLEAR LAKE	DPS 96 18 1997	
	 am a resident of this county; have not been finally convict 	rendente del condude) ed of a felony or if a felon	anyeligible). ,	Date (fector)	
	for registration under section (que no he sido condensaria en definiar	a por un delno penal, o ea caso de tal	od endens X	monde	2 Blas	
	que mány habilitades's purz inveribirme, a	sever de la dispuests	1 11/-	112124		
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Doc 1D: 5735946 Page: 1 of 2.

TX_00002471 JA_005230 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

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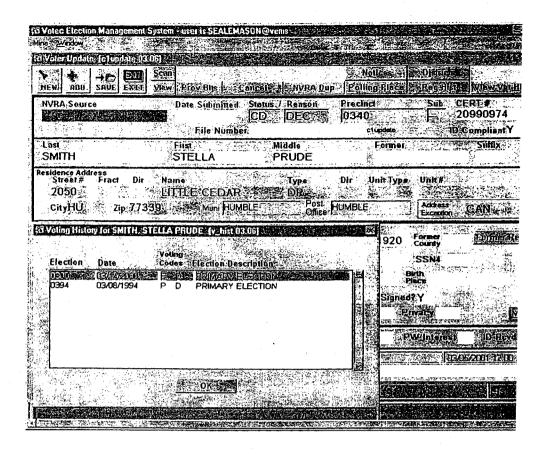
⇒SSA Death Master File Detail

Name SKLAR,MENDEL	1) .	Verify/Proof Report verified with a family member	Last Known ZIP Code 77096
Lump Sum Payment ZIP Code		1	Date of Death Jan 5 1998

The detail view of this record will be recorded as one 'Detail look-up'.

http://www7.publicdata.com/cgi-win/pd.exe/Detail?db=USSSDM&ed=31&rec=48661234&... 5/2/2007

TX_00002472 . JA_005231



TX_00002473 JA_005232

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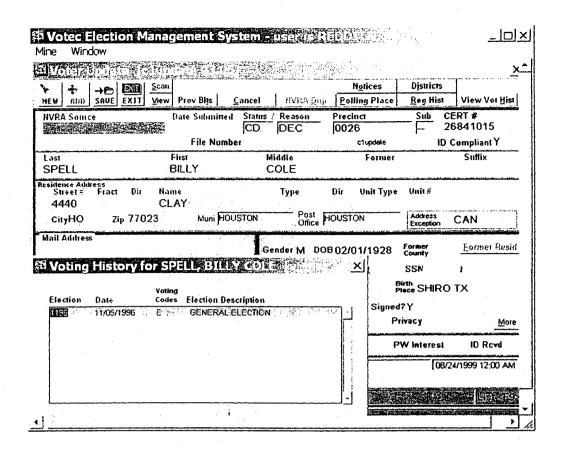
⇒SSA Death Master File Detail

Name SMITH,STELLA	Social Security Number	1 - 32	Last Known ZIP Code 77339
Lump Sum Payment ZIP Code			Date of Death Apr 9 1997

The detail view of this record will be recorded as one 'Detail look-up'.

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SSA Death Master File Detail

Name SPELL,BILLY C	Social Security Number	Verify Proof none found	Last Known ZIP Code
Lump Sum Payment ZIP Code	State/Country of Residence	Date of Birth Feb 1 1928	

The detail view of this record will be recorded as one 'Detail look-up'.

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Relationship/Parentesco

TX_00002481 JA_005240 PublicData.Com [SSA Death Master File Detail]

Page 1 of 1

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⇒SSA Death Master File Detail

Name	Social Security Number	Verify/Proof	Last Known ZIP Code
VANDERLYN,JOHN		none found	77025
Lump Sum Payment ZIP Code	State/Country of Residence	Date of Birth	Date of Death
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The detail view of this record will be recorded as one 'Detail look-up'.

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Case 2:13-cy-00193, Document 662-21, Filed on 11/11/14 in TXSD Page 54 of 95

Probate Court Inquiry System

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Back to Inquiry

Main Menu

Texas Voter Registration	Application VR17.08E.12	For Official Use Only	
Please complete sections by print out this application, please call yo free at 1-800-252-VOTE(8683),	our local voter registr	ar or the Secretary of State	
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Exhibit 34

TX_00002484 JA_005243 Fold on line and seal before mailing

For Assistance
Call your local Voter Registrar or
Office of the Secretary of State
Toll Free: Si necesita asistencia
llame gratis al:
1-800-252-VOTE(8683)
www.sos.state.tx.us



NO POSTAGE NECESSARY IF MAILED IN THE UNITED STATES

BUSINESS REPLY MAIL FIRST CLASS MAIL PERMIT NO. 4511 AUSTIN, TX

POSTAGE WILL BE PAID BY ADDRESSEE

REGISTRAR OF VOTERS COUNTY COURTHOUSE (CITY)

(ZIP CODE)



, TX

Fold on line and seal before mailing

Qualifications

- You must register to vote in the county in which you reside.
- · You must be a citizen of the United States.
- You must be at least 17 years and 10 months old to register, and you must be 18 years of age by election day.
- You must not be finally convicted of a felony, or if you are a felon, you must have completed all of your punishment, including any term of incarceration, parole, supervision, period of probation, or you must have received a pardon.

Identification Requirement

If you do not have a Texas driver's license or a social security number, you will be required to present identification when you vote in person or enclose a copy of such identification with your ballot if you vote by mail. Identification includes: a current and valid ID; a copy of a current utility bill; bank statement; government check; paycheck; or other government document that shows your name and address.

General Information

- Your voter registration will become effective 30 days after it is received or on your 18th birthday, whichever is later. Your registration must be effective on or before an election in order to vote in that election.
- If you move to another county, you must re-register in the county of your new residence.
- You must provide your Texas driver's license or personal identification number. Only when you do not have a driver's license or personal identification number, then give the last four digits of your social security number or if you do not have any of these identification numbers, then you must indicate by checking the appropriate box on the application side.

Este formulario está disponible en Español. Favor de llamar sin cargo a la oficina del Secretario de Estado al 1-800-252-8683 para conseguir una version en Español.

TX_00002485 JA_005244 Cases: 121-27-0001219-23 MP-05-57-57LW62BdcuFiled 213-14-16-16-16-16-16-15-20/152 Page 153-0f-253



Testimony before
Texas State Senate
Committee of the Whole
on Behalf of AARP-Texas
Given By
Daniel B. Kohrman,
Senior Attorney, AARP Foundation
March 10, 2009

Good morning Senators, Chairman Duncan, Lt. Governor Dewhurst. My name is Daniel Kohrman. I am a Senior Attorney with the AARP Foundation. The Foundation is the charitable arm of AARP. I am a full-time legal advocate for AARP and AARP members, and older persons generally. Among my responsibilities is representing the cause of access to the ballot for older voters.

By way of background, I am one of the lawyers for voters – including older voters – in litigation regarding state "photo ID" laws in Georgia and Arizona. Likewise, I have filed briefs for AARP in several other cases concerning state "photo ID" laws. These include *Crawford v. Marion County Election Board*, in which the U.S. Supreme Court considered Indiana's "photo ID" law. They also include "photo ID" cases in Missouri and Michigan, where the highest courts in both those states considered laws enacted there. At AARP I have also defended federal and state campaign finance reform laws. And lest you get the impression I am showing an interest in Texas for the first time today, I twice recently

Case 1: 121-20-00128-RME-055T-RLW62-Bdcuffiled 2131-14iled 567-2012 Page 134 of 253 filed briefs in Texas cases – including one voting case – that went up to the U.S Court of Appeals for the Fifth Circuit. Before AARP I worked for a big law firm, a civil rights organization and the U.S Department of Justice.

As you know, AARP members vote in very large numbers and are very proud of their active participation in the political process at all levels – state, local and federal. I work out of AARP headquarters in Washington, DC, but today I am appearing on behalf of AARP of Texas, one of AARP's 53 state offices across the United States. Given the intense partisanship that has developed around the issue of photo ID, I want to emphasize that AARP is a nonprofit, *nonpartisan* organization dedicated to addressing the needs and interests of Americans aged 50 and older. AARP has no interest in the partisan aspects of the photo ID issue. What we do care about is representing the interests of older Americans. With more than forty million members nationwide, and roughly 2.4 million members here in Texas, AARP is the largest membership organization – in the U.S. and in Texas – advocating on behalf of older persons and older voters.

I appreciate the opportunity to speak with you today about AARP's perspective on of voter participation and voting fraud, and in particular, on the merits of the proposed Texas "photo ID" bill.

At the outset, I want to identify AARP's overall perspective on voting issues. Above all, AARP views the right to vote as the most basic right in our democratic system of

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government. Everything else flows from that principle. In particular, our view is that politicians should tread carefully in the field of voting rights. Voting rights should not be casually restricted. That said, we understand that historically, and under our Constitution, the states are the principal source of laws and regulations in the area of voting. To be sure, federal authorities have stepped in from time to time to ensure fair procedures are followed, and the federal courts and the U.S. Department of Justice retain ongoing authority in these areas. Further, Congress has made clear in recent years – witness the Help American Vote Act (HAVA) and the National Voter Registration Act (NVRA), as well as actions of the federal Election Assistance Commission – that there are national minimum standards that all states must follow. But in our federal system, states have the primary obligation to make sure that elections are fair and reflect the will of the people. But we do not conclude from this that states should feel free to take whatever action is expedient. Where there is a need for action to protect the rights of voters, states have a duty to act there is a duty to let the people express their will. But absent such a need, states have a duty not to rush in, if doing so will impede the rights of voters. As it is said of doctors, so it is true in the field of voting and elections: "first, do no harm!"

AARP policy is clear. Whether at the federal level, the state level, or the local level, AARP encourages steps to engage all eligible voters in the electoral process. AARP, because of its mission and membership, is particularly concerned with facilitating voting for the 50+ population. To this end, AARP has partnered with numerous organizations over the years, including the League of Women's voters and "Rock the Vote" to

cases first 213 1/4 iled 4 in 20/120 Page 156 of 253 encourage eligible voters, of all ages, to participate in the electoral process. AARP has for decades advocated for fair and simple procedures that help to encourage a high level of voter participation among older Americans.

Chapter 13 of AARP's 2008 Policy Book states:

In order to ensure that more Americans participate in the electoral process, people's confidence needs to be restored by an election system that is fair, accurate, accessible and secure. ...

Consistent with the constitutional right to vote and democratic principles, governments should aim to expand the franchise and enhance access to the ballot for those capable of voting. ...

In particular, AARP policy declares that states should adopt voter registration procedures that are "fair, simple and readily accessible." Furthermore, and perhaps most relevant here, AARP takes the position that states should adopt "procedures to detect and prevent voter fraud that do not permit arbitrary and discriminatory reviews, ID challenges, and misuse of provisional ballots in ways that discourage voter registration and turnout or show partisan bias." We believe photo ID laws such as the laws adopted in Georgia, Indiana, Arizona, and a few other states, as well as the proposal now before you, raise precisely these concerns:

- the danger of "arbitrary and discriminatory reviews";
- the danger of 'arbitrary and discriminatory ... ID challenges"; and
- "the misuse of" by virtue of excessive reliance on "provisional ballots in ways that discourage voter turnout."

I am no expert in Texas politics, so I am reluctant to comment on the proposed bill's

cases 1:121-20001282 RM2005 TORL 662 Bocument 21314 iled 4 io 2007 120 Page 137 of 253 potential to provoke partisan bickering; however, that outcome seems evident from a cursory review of press coverage in the last week. If these reports are correct, that is a shame, because voters – certainly older voters – tell AARP they want the two parties to work together to solve problems like healthcare and retirement security. They do not want elected officials spending time in partisan fights for political advantage.

The last time AARP testified on the "photo ID" issue, in 2006, Amanda Fredericksen, AARP-Texas Director of Advocacy, told the House Committee on Elections:

In spite of [AARP's] efforts, voter turnout in Texas remains alarmingly low. In 2006, the last Gubernatorial election in Texas, only one in three registered voters cast [a] vote. In 2004, the last presidential election, just over half of all registered voters in Texas cast their [ballot]. These figures are even lower if you include the population that is eligible to vote but isn't registered. Given the low turnout rates in Texas and across the US, AARP would like to see lawmakers do more to encourage participation in the election process. Older individuals vote in disproportionately high numbers, (More than one half of the voters in the November 2006 election were over the age of 50.) ... AARP believes fair and simple procedures help to maintain this high level of participation

The AARP Foundation has participated in litigation challenging state photo ID laws in five states because we believe such laws discourage rather than encourage electoral participation by older voters. Photo ID requirements pose variety of arbitrary barriers for senior voters, many of whom have voted consistently for decades. ID requirements are simple to meet for some, even many voters, but not for many other voters, especially older ones.

This past Sunday, the Rio Grande Guardian reported that:

- one in five (20% of) senior women do not have a driver's license (according to the US Census Bureau);
- 18% of Americans over age 65 lack a driver's license (according to the Brennan Center for Justice in New York City); and
- 37% of Texans over age 80 do not have a driver's license
 (according to the Texas Conservative Coalition Research Institute).

Moreover, AARP conducted a survey in connection with the Indiana photo ID case that revealed 3% of those eligible over age 65 (or roughly 23,000 registered voters) had neither a driver's license nor a state-issued ID card (the ID needed to vote under state law); the share of registered voters age 75+ without either form of ID was double that: 6%.

In other states, the potentially disruptive impact of photo ID laws on electoral participation by registered voters likewise has been estimated to be quite large. In Georgia, AARP estimated, based on driver's license data from the Department of Motor Vehicles and voter registration data from the Secretary of State, that approximately 100,000 registered voters age 65 and over lack a driver's license. In Missouri, the Secretary of State in August 2006 "estimated that approximately 240,000 registered voters may not have the required photo ID and that the Department of Revenue's estimate

Cases f: 121-20001289 RM 2-055 T-RL 662 Bloculified 2131 Hilled 460 200120 Page 153 of 253 of the same was approximately 169, 215 individuals." See Weinschenk v. State, 203 S.W.3d 201 (Mo. 2006)

Perhaps the hardest thing to understand about photo ID laws is why public officials would embrace measures posing a disproportionate share of difficulties for older voters, who are those most reliable electoral participants. AARP's brief to the Supreme Court in the Indiana photo ID case explained:

Older Americans consistently demonstrate a strong commitment to the electoral process by exercising their right to vote more frequently than other age groups. In the 2004 presidential election, citizens 55 and older reported voting at a rate of 71.8%, as compared with a rate of 63.8% among all Americans. As the number of older Americans rises, and the life expectancy of the U.S. population increases, the influence of older voters on the electoral process has the potential to increase as well. This segment of the population is expected to grow rapidly during the coming years, as children born during the "baby boom" reach age 65 and beyond. By 2030, there will be 71.5 million potential older voters in the United States — nearly twice the number from 2005. *Id.* As a result, older voters likely will comprise a larger percentage of the electorate and play an increasingly important role in American electoral politics.

In the Georgia voter ID case, the district court twice enjoined implementation of strict photo ID requirements because State officials had failed to take steps to reduce risks of disenfranchising older voters, among others, who may not have had adequate time to learn about and respond to new photo ID requirements. In 2006 the court concluded:

The evidence in the record demonstrates that many voters who lack an acceptable Photo ID for in-person voting are elderly, infirm, or poor, and lack reliable transportation to a county registrar's office. For those voters, requiring them to obtain a Voter ID card in the

short period of time before the July 18, 2006, primary elections and the corresponding primary run-off elections is unduly burdensome.

... for those citizens, the character and magnitude of their injury-the loss of their right to vote-is undeniably demoralizing and extreme, as those citizens are likely to have no other realistic or effective means of protecting their rights.

See Common Cause/Georgia League of Women Voters of Georgia, Inc. v. Billups, 439 F.Supp.2d 1294 (N.D.Ga. 2006).

In the Missouri voter ID case, the State Supreme Court accepted the "[voter-]Plaintiffs['] claim that for many ... including the poor, elderly and disabled, ... hurdles to obtaining the proper photo ID are not insignificant." In particular, the court recounted a series of anecdotes reflecting difficulties of the sort many older voters may confront. These include Ms. Weinschenk, who has cerebral palsy and was born out of state, and for whom "obtaining a proper photo ID is a substantial burden because of her disability," because she has difficulty securing records, such as a birth certificate, and moreover, whose "disability prevents her from making a consistent signature mark, [so that] her signature will not match the signature on her voter registration record. Thus, any provisional ballot she casts will not be counted." For many older disabled persons, the burdens associated with overcoming the access and mobility challenges that confront all voters who need photo identification to vote are likely to be nothing short of insuperable. The personal stories also included: "Ms. Amanda Mullaney [who] was born in Kentucky, and [whose] current name does not match the name on her birth certificate because her parents were not married at the time of her birth. Thus, to obtain the proper photo ID needed to vote,

cases: 121-20001289RM2969TPRL 662 Blocufiled 21314 filed 667 20152 Page 161 of 263 she will have to provide proof of her name change by means of either a certified court order or a certified amended birth certificate"; and "Ms. Maudie Mae Hughes [who] was born in Mississippi, [and whom] the state has repeatedly informed ... that it does not have any record of her birth, thereby compounding her difficulties in obtaining the photo ID necessary to vote in Missouri." (Because of historical lack of access to health care, prior to the 1960s, many minority Americans in their 60s, 70s, and 80s are substantially more likely to have been born outside a hospital.)

In 2006 Ms. Fredricksen described the circumstances of Theresa Clemente and Valerie Williams, set forth in AARP's amicus brief in the Indiana photo ID case. I urge you to go back and re-read her testimony. In short, Ms. Clemente, an 80-year-old who sought a state-issued ID card so that she could vote, only succeeded – as many of her vintage very well might not – only by paying multiple fees, navigating a maze of public record laws, and making multiple trips to various public offices. Ms. Williams, a 61-year old social security recipient, was barred from voting in the lobby of her retirement home, as she has done in at least the last two elections, by poll workers whom she had known for years, because the forms of ID she had always used no longer were valid under the new voter ID law. These sorts of impediments to the franchise, for clearly eligible voters dedicated to exercising their constitutional rights, are insulting, cruel and unnecessary. And as Ms. Fredricksen told you several years ago, these are not isolated cases. If anything close remotely resembling eighteen percent of American citizens age 65 and above do not have current government-issued photo ID, many millions of seniors, and many millions more

cases 1:1212 2001289 RM2055 Page 142 of 253 between the ages of 50 and 65, including perhaps hundreds of thousands in Texas alone, will be forced to jump through hoops for no discernible purpose. You have heard ample testimony to the effect that there is little or no evidence of in-person voter fraud, and I need not repeat this point, except to say there is even less evidence that older persons are

absence of proof of fraud, especially among older voters, and further, given the high

suspected of fraudulently impersonating eligible voters at the polls. But in light of the

participation rates of voting among older persons, as well as the high incidence of

difficulties obtaining ID documents among older persons, such as those with disabilities,

any photo ID law that fails to include extensive provisions to accommodate voters with

greater difficulties complying, including older voters, should be rejected out of hand as

unfair and unduly burdensome.

Before I close, I want to make some specific observations about the proposed Texas photo ID bill.

My initial comment is that the bill does remarkably little to combat vote fraud — in its many forms and flavors — for a bill that purports to be focused on combating that supposed problem. Even if we agree to disagree about the existence of in-person voting fraud — which to us seems as improbable as it is unreported — because of the high risks of getting caught and the low return for each individual act of impersonation — we should be able to agree that there are many forms of alleged vote fraud of which the Texas photo ID

Cases F: 121-20001289 RMC OST FREW 2 Bocuffield 2131/4 iled 4 is 2000 Page 143 of 253 bill aims at addressing only one. The question arises, given the huge political fight this has set off, is the benefit in reducing fraud worth the effort? If not, why bother?

The best that can be said for the pending photo ID bill is that it is not as bad as the laws on the books in a few other states: Indiana, Georgia and Arizona.

I want to put off for a moment a discussion of a few problems I see with the overall approach of the proposed bill. Before that I want to suggest some practical shortcomings.

First, the proposed law does very little to educate the public about major changes in voting requirements.

The proposal relies almost exclusively on the individual voter registration process, in section 1, to notify voters of new photo ID requirements. Section two provides some additional notice via websites of the Secretary of State and counties. I understand less than a third of Texas counties maintain websites. The major problem here is that the bill does nothing by way of affirmative public education; it is entirely passive and relies on voters either to visit a state or county website with a notice of the new law or obtain notice upon registering to vote or renewing an existing registration. Yet in section 14 the bill requires the new requirements to take effect within a matter of months. AARP is concerned that older voters are especially likely not to benefit from notice limited to information provided with registration or re-registration, as voters who have gone the longest without major changes in the registration process are least likely to be alerted by

Cases F: 121-20001289 RM2055 PRLW2 Bocument 213 1/4 iled 4 bit 2007 Page 144 of 253 changes announced in their semi-annual registration packet. This is especially the case as the bill makes no specific provision how, and how prominently, notice is to be given to voters in this manner.

Second, the lack of public education or public outreach plans or funding poses a

barrier to the timeline for implementation contemplated in the current proposal. The State should be doing its utmost to avoid situations whereby voters show up to vote without the appropriate ID. Yet that will happen without very substantial public education and outreach. And older voters, who are generally used to the current system, are disproportionally likely to be tripped up by the new rules. In the Georgia case, the State's failure to adopt and implement a robust public education and outreach program caused the photo ID law to be enjoined twice. That seems a danger with this bill in its current form. A related flaw is the lack of any provision for funds for public education and outreach. If the State plans to notify voters about new photo ID rules when they register to vote, which takes place on a two-year cycle, it would seem unfair to implement new rules in early 2010, and indeed, prior to a time at least two years after the law's effective date. Substantially more than two years would seem appropriate if the proponents are serious about giving voters a reasonable chance to comply prior to the next election after they are personally notified of the new rules. Another related defect appears to be the lack of plans or funding for public outreach. For instance, there are no provisions in the bill (e.g., in section 13) specifying which and how many offices will issue new photo ID documents; nor is any provision made for special efforts to address the needs of populations with limited mobility, such as older persons with disabilities,

cases: 1212v-001289RM29SMT-PRLW62Bdcuffield 2131/Hiled 4 is 2007 Pages 145 of 2503 including those residing in assisted living facilities or nursing homes. In the Georgia voter ID case, state officials were enjoined from implementing a new photo ID law until the could show outreach efforts (e.g., vehicles visiting areas underserved by DMV offices to issue new photo ID documents).

Third, heavy reliance of new photo ID rules via the internet is likely to adversely affect older, low-income and minority voters and voters with disabilities.

Although older persons generally, especially those in the workforce, are rapidly becoming tech savvy, many older voters – including high percentages of those not now in the workforce, of those with fixed and low incomes, of those with disabilities, and those residing in low income areas of the state, or in assisted living arrangements or nursing homes – are not likely to benefit from web-based notice of new photo ID rules.

Moreover, if web-based notice nevertheless continues to be a priority under the bill, provision should be made to fund creation or improvement of websites for those counties without them or without effective or user-friendly sites. In addition, the bill lacks specific directions to the state and counties to give us assurance that web-based notice would be done effectively and data would be conveyed in a sufficiently prominent manner.

Fourth, the bill lacks clarity in regard to training of persons most likely to interact with voters in implementing new photo ID rules.

Section 3 of the bill calls for additional training related to "acceptance and handling" of ID "presented by a voter to an election officer," but according to the Senate Research Center Bill Analysis only refers to training of election judges. Section 4 of the bill

expands training to election clerks. But neither provision nor any other provision of the bill appears to apply to training of poll workers themselves. If this is the intent, this appears to AARP to be a major defect, as these personnel would appear to be the ones most likely to interact with voters in implementing new photo ID rules. Moreover, the bill contains no provision for funds to train poll workers or election clerks.

Fifth, the bill lacks clarity in regard to the timeline for training activities.

Section 13 provides for implementation of training activities regarding new photo ID rules "as soon as practicable." These four words recall an earlier four-word phrase – "with all deliberate speed," from the Supreme Court's 1955 implementation decision in *Brown v. Board of Education* – that came to be synonymous with "no time soon."

Finally, in regard to the substantive approach to voter eligibility reflected in the bill, I have the following additional observations and concerns:

Sixth, it is unclear why the bill precludes persons with a history of voting in a precinct to vote there without a registration certificate without meeting new ID rules.

Sections 6 and 9 of the bill together hurt longtime voters – many of them likely to be older voters – whose names appears on the voter rolls at a polling station, but who fail to produce a registration certificate upon appearing to vote; under current law, they can sign an affidavit and vote a regular ballot. Under the bill, they only may vote a provisional ballot unless they also can produce new ID. This seems unnecessary, unlikely to deter or prevent any fraud, and yet likely to impede voting by long-time, legitimate voters.

Cases: 121-6v-0012192 MP-0647-Pit 662 Bocument 2131/4 illed 4 ib 2012 Page 147 of 253 Similarly, sections 6 and 7 of the bill together hurt the voting chances of persons with a

registration certificate but whose names are "not on the precinct list of registered voters";

under current law, it appears they "shall be accepted for voting," however, under the bill,

unless they have new qualifying ID they only can vote a provisional ballot.

Seventh, the effectiveness of the bill's free photo ID provision is questionable.

Section 12 of the bill forbids the Department of Public Safety from charging any person

for a new photo ID "who states that the[y are] obtaining the personal identification for the

sole purpose of satisfying [the new voting ID requirement]." AARP is concerned that the

bill makes no provision for funding of "free" ID and that as a result, in current dire fiscal

conditions, officials responsible for implementing the rule may have a disincentive to do

so properly. For older voters on fixed incomes, the fees associated with obtaining

government-issued identification are anything but trivial.

Once again, thank you for the opportunity to comment on the proposed photo ID bill.

Voter Education, Anderson County Workshop, 2008







TX_00002501 JA_005260



Texas State Conference of NAACP Branches

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STATEMENT OF GARY L. BLEDSOE, PRESIDENT TEXAS NAACP TO THE SENATE COMMITTEE OF THE WHOLE

March 10, 2009

Good morning. My name is Gary Bledsoe and I am the President of the Texas NAACP. The NAACP is our Nation's oldest, largest and most widely-recognized grassroots civil rights organization in the United States. The NAACP has had units in Texas since 1915. We are a multi-racial organization, originally formed in 1909 by 6 whites and 2 blacks. We currently have more than 2,200 membership units with members in every state across the country and we have nearly 200 in Texas alone.

I would like to begin by thanking and commending this committee for holding this hearing. However, I hope that the pundits are wrong who have said recently that the testimony you hear today will be of no consequence. The NAACP is a non-partisan group and we try and work with members of both major political parties and others as well to advance our mission of eliminating inappropriate color distinctions in this county and advancing the interests and opportunities for racial and ethnic minorities.

In Texas there has been a sordid history of permitting African-Americans to vote. Back in the 1920's the NAACP fought racist laws of the Democratic Party that did not permit meaningful participation of persons of African-descent in the Democratic Party process. However instead of yielding to court decisions outside the State the authorities herein simply went about their segregation in different ways. Ultimately the United States Supreme Court had to invalidate the racist system of voting in the Democratic Party. And I can say that even though on paper we have had the opportunity to participate in elections across our State and have made significant gains, I am sad to report that racist acts seeking to suppress the African-American vote in our State continue. Many great Texans like Frank Robinson of Palestine in 1974 have died or suffered greatly because of the belief that African-Americans should be able to participate in the political process. And in recent years we have had hate crimes in Wharton to suppress minority turnout, use of police, newspapers and mailboxes in Tarrant County to intimidate Black voters, refusal to follow the law in Fort Bend County to permit African-American voters to vote and not accepting challenged ballots, purging people from voting rolls with no legitimate reason and in violation of the law while not processing voter registration applications in Waller County (we want to thank Attorney General Abbott for helping to right that particular situation), too few

> TX_00002502 JA 005261



Texas State Conference of NAACP Branches

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ballots being issued in Dallas County on several different occasions for minority precincts, selection of inconvenient early voting cites for racial minorities or the refusal to permit voters to cast challenged ballots, the late publication of polling place changes, unexplained purges from voter rolls—and it goes on and on. We have held hearings in Dallas, Fort Worth, Houston and Texarkana and gotten individuals from many other locales to come forth. And then there is the strike force that we have that receives calls on election day and we can say that problems still persist and notably we have seen problems with both major parties but much more so one party compared to the other. The specific provisions in SB362 will cause more time for voters to remain in line, create longer lines and dissuade individuals from voting because problems like ensuring the proper numbers of ballots, etc. have not been cured. Besides that many persons do not have voter id cards and they do not have the kinds of documents that have been proposed for potential proof if a photo id is not available. What happens if a student in Waller County has a driver's license from Harris County and a Waller County voter registration card? With the continued history of that county and the State's refusal to get them in line with the law of the land, I would expect that many students would be disenfranchised. And it goes on and on and on. We have held many hearings around our state and done a number of voter intimidation strike force operations where we have identified that a problem still exists and we must remain vigilant in our attempts to ensure African-Americans in Texas are permitted to vote. This requirement is intimidating and will discourage many from voting who are racial and ethnic minorities.

Throughout our history, countless Americans have fought and died to protect the right of people across the globe to cast a free and unfettered ballot and to have that vote counted. We owe it to these men and women and their families to ensure that the right to vote is protected here at home. Ironically, this problem is not being addressed by the Legislature but another matter is that does not rise to the level of a serious problem from what we believe-voter fraud. To begin with I will say that we take this position based on the merits of the position and partisan matters are of no consequence to us. Back in 2003 when an unnecessary Voter Fraud law was proposed by Democrat Steve Wolens, we were vigorous in opposition to his bill. And today we feel the same way about this initiative. The Wolens bill, which became law, ended up presenting the exact kind of problem that we expected that it would become. Today if you go and vote and you are not registered to vote then you can already be prosecuted? And how many people will use someone's voter ID card to vote knowing that the other person may vote as well? It seems like there are internal fail-safes in the structure of the law that would mitigate against voter fraud.

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The NAACP has been in existence for 100 years, and since our inception we have fought for equal voting rights for all Americans. Sadly, our struggle is not yet complete as there is still voter suppression throughout the United States.

We are aware that Georgia had its voter id law cleared by the Department of Justice, however, it is clear to us that the previous Department of Justice unlike any other from previous administrations was intent on denying minorities the protections in voting rights and in other areas that were envisioned by the bipartisan group that passed the Voting Rights Act in 1965. There was always a certain understanding that individuals had in regards to the role of the Department of Justice in protecting the interests of racial and ethnic minorities but this last Civil Rights Division ran out career employees and put people in positions of authority and influence and even regular attorney positions who were hostile to minority voting rights. As a result I would expect a more serious review of what Texas may submit. The United States Supreme Court has upheld the Indiana voting law but we must note that because of the uniqueness of Texas, its voting rights history, its history with language and racial minorities and the scope of the Voting Rights Act's application here that different questions will be raised. In this case what would happen is that the Department of Justice will have to make a review and if they decide against the State then the matter will go to the United States Supreme Court for review ultimately with the Department of Justice against the State of Texas.

We think a serious inquiry should be made to see if there is a problem in Texas. So far the evidence, like Royal Masset has been quoted as saying (Masset is a former Field Director for the Republican Party who is my old law school classmate) is quite conclusive that there is just not the problem. If there is a problem then a bi-partisan group should be asked to come up with what is the most narrowly tailored law to address the problem so that minority voting rights are not compromised

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5. Number of voters who have registered since 2006 without a driver's license number.

Committee members asked for the number of voters who registered since January 1, 2006 without a driver's license. The agency queried its statewide file, which reflects the following data:

Number of voters who registered with a TDL:	2,419,188
Number of voters who registered with a SSN:	253,282
Number of voters who registered with both:	872,425
Number of voters who registered without either:	37,490

In addition, agency staff queried the entire statewide file, which reflects the following breakdowns concerning identification numbers for all voters:

5,601,219
2,352,829
4,102,204
809,041

Exhibit 38

THE FACTS: THE SPECIAL INVESTIGATIONS UNIT

Beginning in May, 2006, it was erroneously reported that the \$1.4 million in federal funds were spent on election fraud enforcement. Those reports are false.

Background: The SIU's Role and Investigative Efforts

In 2003, the OAG launched a Special Investigations Unit ("SIU"). Initially, that unit was funded by a Justice Department grant that is administered by the Governor's Office. However, contrary to those false reports, the SIU handles many types of cases, not just election fraud.

Among the cases handled by the SIU are:

- El Dorado / YFZ Ranch (three SIU investigators are currently assigned full-time to that case)
- Texas Youth Commission, including a case where a TYC officer was indicted for drug possesion (SIU investigators handled more than 840 abuse allegations)
- Hurricane-related rapid response efforts, including serving subpoenas on potential price gougers (note: SIU was not involved with Operation Safe Shelter)
- Market manipulation and penny stock fraud case that was jointly pursued with the Securities & Exchange Commission
- ERCOT case
- Cyber Crimes and Fugitive Unit assistance for combined arrests of over 100 cyber predators and child pornographers and more than 1,000 fugitives.
- Identity Theft
- **Public Corruption**, including the Bastrop County cases and the Potter County Sheriff case.
- **Money Laundering**, including investigations into the bulk transportation of drug currency; money couriers; and, money services businesses.
- Election Fraud

SIU Funding

The initial \$1.9 million DOJ grant was renewed for approximately \$2.0 million. To date, \$3.1 million in grant funding has been allocated to the SIU to pay for investigations into the above mentioned cases. In addition to the SIU's grant funding, it also receives funding from the OAG's criminal justice budget.

To date, the OAG has resolved 22 election fraud prosecutions at a cost of \$600,000. An additional eight election fraud indictments are pending. Approximately \$100,000 has been spent on those eight cases. Of \$700,000 spent on Election Code investigations, approximately \$93,000 came from DOJ grants. DOJ grants are no longer used to fund the Special Investigations Unit. It is now funded with \$1.5 million in general revenue each year.²

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The difference between the \$3.9 million in allocated grant funding and the \$3.1 million that has been spent reflects \$800,000 in grant money that lapsed and was recaptured by the Governor's Office. The process is not a block grant, but rather a reward system wherein the Governor's Office pays expenses accrued by the grantee agency. So that \$800k reflects dollars for which expenses were not incurred.

2 CID's annual budget is \$4.4 million. Of that \$1.500illions is annually allocated to the SIU.

(Slip Opinion)

OCTOBER TERM, 2007

1

Syllabus

NOTE: Where it is feasible, a syllabus (headnote) will be released, as is being done in connection with this case, at the time the opinion is issued. The syllabus constitutes no part of the opinion of the Court but has been prepared by the Reporter of Decisions for the convenience of the reader. See *United States* v. *Detroit Timber & Lumber Co.*, 200 U. S. 321, 337.

SUPREME COURT OF THE UNITED STATES

Syllabus

CRAWFORD ET AL. v. MARION COUNTY ELECTION BOARD ET AL.

CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

No. 07-21. Argued January 9, 2008-Decided April 28, 2008*

After Indiana enacted an election law (SEA 483) requiring citizens voting in person to present government-issued photo identification, petitioners filed separate suits challenging the law's constitutionality. Following discovery, the District Court granted respondents summary judgment, finding the evidence in the record insufficient to support a facial attack on the statute's validity. In affirming, the Seventh Circuit declined to judge the law by the strict standard set for poll taxes in Harper v. Virginia Bd. of Elections, 383 U.S. 663, finding the burden on voters offset by the benefit of reducing the risk of fraud.

Held: The judgment is affirmed.

472 F. 3d 949, affirmed.

JUSTICE STEVENS, joined by THE CHIEF JUSTICE and JUSTICE KENNEDY, concluded that the evidence in the record does not support a facial attack on SEA 483's validity. Pp. 5-20.

(a) Under Harper, even rational restrictions on the right to vote are invidious if they are unrelated to voter qualifications. However, "even handed restrictions" protecting the "integrity and reliability of the electoral process itself" satisfy Harper's standard. Anderson v. Celebrezze, 460 U. S. 780, 788, n. 9. A state law's burden on a political party, an individual voter, or a discrete class of voters must be justified by relevant and legitimate state interests "sufficiently weighty to justify the limitation." Norman v. Reed, 502 U. S. 279,

Exhibit 40

TX_00002507 JA_005266

^{*}Together with No. 07-25, Indiana Democratic Party et al. v. Rokita, Secretary of State of Indiana, et al., also on certiorari to the same court.

Syllabus

288-289. Pp. 5-7.

(b) Each of Indiana's asserted interests is unquestionably relevant to its interest in protecting the integrity and reliability of the electoral process. The first is the interest in deterring and detecting voter fraud. Indiana has a valid interest in participating in a nationwide effort to improve and modernize election procedures criticized as antiquated and inefficient. Indiana also claims a particular interest in preventing voter fraud in response to the problem of voter registration rolls with a large number of names of persons who are either deceased or no longer live in Indiana. While the record contains no evidence that the fraud SEA 483 addresses—in-person voter impersonation at polling places—has actually occurred in Indiana, such fraud has occurred in other parts of the country, and Indiana's own experience with voter fraud in a 2003 mayoral primary demonstrates a real risk that voter fraud could affect a close election's outcome. There is no question about the legitimacy or importance of a State's interest in counting only eligible voters' votes. Finally, Indiana's interest in protecting public confidence in elections, while closely related to its interest in preventing voter fraud, has independent significance, because such confidence encourages citizen participation in the democratic process. Pp. 7-13.

(c) The relevant burdens here are those imposed on eligible voters who lack photo identification cards that comply with SEA 483. Because Indiana's cards are free, the inconvenience of going to the Bureau of Motor Vehicles, gathering required documents, and posing for a photograph does not qualify as a substantial burden on most voters' right to vote, or represent a significant increase over the usual burdens of voting. The severity of the somewhat heavier burden that may be placed on a limited number of persons—e.g., elderly persons born out-of-state, who may have difficulty obtaining a birth certificate—is mitigated by the fact that eligible voters without photo identification may cast provisional ballots that will be counted if they execute the required affidavit at the circuit court clerk's office. Even assuming that the burden may not be justified as to a few voters, that conclusion is by no means sufficient to establish petitioners' right to

the relief they seek. Pp. 13-16.

(d) Petitioners bear a heavy burden of persuasion in seeking to invalidate SEA 483 in all its applications. This Court's reasoning in Washington State Grange v. Washington State Republican Party, 552 U. S. ____, applies with added force here. Petitioners argue that Indiana's interests do not justify the burden imposed on voters who cannot afford or obtain a birth certificate and who must make a second trip to the circuit court clerk's office, but it is not possible to quantify, based on the evidence in the record, either that burden's magnitude

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3

Syllabus

or the portion of the burden that is fully justified. A facial challenge must fail where the statute has a "'plainly legitimate sweep.'" *Id.*, at ____. When considering SEA 483's broad application to all Indiana voters, it "imposes only a limited burden on voters' rights." *Burdick* v. *Takushi*, 504 U. S. 428, 439. The "precise interests" advanced by Indiana are therefore sufficient to defeat petitioners' facial challenge. *Id.*, at 434. Pp. 16–20.

(e) Valid neutral justifications for a nondiscriminatory law, such as SEA 483, should not be disregarded simply because partisan interests may have provided one motivation for the votes of individual leg-

islators. P. 20.

JUSTICE SCALIA, joined by JUSTICE THOMAS and JUSTICE ALITO, was of the view that petitioners' premise that the voter-identification law might have imposed a special burden on some voters is irrelevant. The law should be upheld because its overall burden is minimal and justified. A law respecting the right to vote should be evaluated under the approach in Burdick v. Takushi, 504 U. S. 428, which calls for application of a deferential, "important regulatory interests" standard for nonsevere, nondiscriminatory restrictions, reserving strict scrutiny for laws that severely restrict the right to vote, id., at 433-434. The different ways in which Indiana's law affects different voters are no more than different impacts of the single burden that the law uniformly imposes on all voters: To vote in person, everyone must have and present a photo identification that can be obtained for free. This is a generally applicable, nondiscriminatory voting regulation. The law's universally applicable requirements are eminently reasonable because the burden of acquiring, possessing, and showing a free photo identification is not a significant increase over the usual voting burdens, and the State's stated interests are sufficient to sustain that minimal burden. Pp. 1-6.

STEVENS, J., announced the judgment of the Court and delivered an opinion, in which ROBERTS, C. J., and KENNEDY, J., joined. SCALIA, J., filed an opinion concurring in the judgment, in which THOMAS and ALITO, JJ., joined. SOUTER, J., filed a dissenting opinion, in which GINSBURG, J., joined. BREYER, J., filed a dissenting opinion.

TX_00002509 JA_005268

Opinion of STEVENS, J.

NOTICE: This opinion is subject to formal revision before publication in the preliminary print of the United States Reports. Readers are requested to notify the Reporter of Decisions, Supreme Court of the United States, Washington, D. C. 20543, of any typographical or other formal errors, in order that corrections may be made before the preliminary print goes to press.

SUPREME COURT OF THE UNITED STATES

Nos. 07-21 and 07-25

WILLIAM CRAWFORD, ET AL., PETITIONERS 07–21 υ . MARION COUNTY ELECTION BOARD ET AL.

INDIANA DEMOCRATIC PARTY, ET AL., PETITIONERS 07–25 v. TODD ROKITA, INDIANA SECRETARY OF STATE, ET AL.

ON WRITS OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SEVENTH CIRCUIT

[April 28, 2008]

JUSTICE STEVENS announced the judgment of the Court and delivered an opinion in which THE CHIEF JUSTICE and JUSTICE KENNEDY join.

At issue in these cases is the constitutionality of an Indiana statute requiring citizens voting in person on election day, or casting a ballot in person at the office of the circuit court clerk prior to election day, to present photo identification issued by the government.

Referred to as either the "Voter ID Law" or "SEA 483," the statute applies to in-person voting at both primary and general elections. The requirement does not apply to absentee ballots submitted by mail, and the statute contains an exception for persons living and voting in a state-

TX_00002510 JA_005269

¹Senate Enrolled Act No. 483, 2005 Ind. Acts p. 2005.

2

Opinion of Stevens, J.

licensed facility such as a nursing home. Ind. Code Ann. §3–11–8–25.1(e) (West Supp. 2007). A voter who is indigent or has a religious objection to being photographed may cast a provisional ballot that will be counted only if she executes an appropriate affidavit before the circuit court clerk within 10 days following the election. §§3–11.7–5–1, 3–11.7–5–2.5(c) (West 2006).² A voter who has photo identification but is unable to present that identification on election day may file a provisional ballot that will be counted if she brings her photo identification to the circuit county clerk's office within 10 days. §3–11.7–5–2.5(b). No photo identification is required in order to register to vote,³ and the State offers free photo identification to qualified voters able to establish their residence and identity. §9–24–16–10(b) (West Supp. 2007).4

Promptly after the enactment of SEA 483 in 2005, the Indiana Democratic Party and the Marion County Democratic Central Committee (Democrats) filed suit in the Federal District Court for the Southern District of Indiana against the state officials responsible for its enforcement, seeking a judgment declaring the Voter ID Law invalid

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²The affidavit must state that (1) the person executing the affidavit is the same individual who cast the provisional ballot on election day; and (2) the affiant is indigent and unable to obtain proof of identification without paying a fee or has a religious objection to being photographed. Ind. Code Ann. §3–11–7.5–2.5(c) (West 2006). If the election board determines that the challenge to the affiant was based solely on a failure to present photo identification, the "county election board shall . . . find that the voter's provisional ballot is valid." §3–11–7.5–2.5(d).

³Voters registering to vote for the first time in Indiana must abide by the requirements of the Help America Vote Act of 2002 (HAVA), 116 Stat. 1666, described *infra*, at 8–9.

⁴Indiana previously imposed a fee on all residents seeking a state-issued photo identification. At the same time that the Indiana Legislature enacted SEA 483, it also directed the Bureau of Motor Vehicles (BMV) to remove all fees for state-issued photo identification for individuals without a driver's license who are at least 18 years old. See 2005 Ind. Acts p. 2017, §18.

3

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and enjoining its enforcement. A second suit seeking the same relief was brought on behalf of two elected officials and several nonprofit organizations representing groups of elderly, disabled, poor, and minority voters.⁵ The cases were consolidated, and the State of Indiana intervened to defend the validity of the statute.

The complaints in the consolidated cases allege that the new law substantially burdens the right to vote in violation of the Fourteenth Amendment; that it is neither a necessary nor appropriate method of avoiding election fraud; and that it will arbitrarily disfranchise qualified voters who do not possess the required identification and will place an unjustified burden on those who cannot readily obtain such identification. Second Amended Complaint in No. 1: 05–CV–0634–SEB–VSS (SD Ind.), pp. 6–9 (hereinafter Second Amended Complaint).

After discovery, District Judge Barker prepared a comprehensive 70-page opinion explaining her decision to grant defendants' motion for summary judgment. 458 F. Supp. 2d 775 (SD Ind. 2006). She found that petitioners had "not introduced evidence of a single, individual Indiana resident who will be unable to vote as a result of SEA 483 or who will have his or her right to vote unduly burdened by its requirements." *Id.*, at 783. She rejected "as utterly incredible and unreliable" an expert's report that up to 989,000 registered voters in Indiana did not possess either a driver's license or other acceptable photo identification. *Id.*, at 803. She estimated that as of 2005, when the statute was enacted, around 43,000 Indiana

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⁵Specifically, the plaintiffs were William Crawford, Joseph Simpson, Concerned Clergy of Indianapolis, Indianapolis Resource Center for Independent Living, Indiana Coalition on Housing and Homeless Issues, Indianapolis Branch of the National Association for the Advancement of Colored People, and United Senior Action of Indiana. Complaint in No. 49012050 4PL01 6207 (Super. Ct. Marion Cty., Ind., Apr. 28, 2005), p. 2.

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residents lacked a state-issued driver's license or identification card. Id., at $807.^6$

A divided panel of the Court of Appeals affirmed. 472 F. 3d 949 (CA7 2007). The majority first held that the Democrats had standing to bring a facial challenge to the constitutionality of SEA 483. Next, noting the absence of any plaintiffs who claimed that the law would deter them from voting, the Court of Appeals inferred that "the motivation for the suit is simply that the law may require the Democratic Party and the other organizational plaintiffs to work harder to get every last one of their supporters to the polls." Id., at 952. It rejected the argument that the law should be judged by the same strict standard applicable to a poll tax because the burden on voters was offset by the benefit of reducing the risk of fraud. The dissenting judge, viewing the justification for the law as "hollow"more precisely as "a not-too-thinly-veiled attempt to discourage election-day turnout by certain folks believed to skew Democratic"-would have applied a stricter standard, something he described as "close to 'strict scrutiny light." Id., at 954, 956 (opinion of Evans, J.). In his view, the "law imposes an undue burden on a recognizable segment of potential eligible voters" and therefore violates their rights under the First and Fourteenth Amendments to the Constitution. Id., at 956-957.

Four judges voted to grant a petition for rehearing en banc. 484 F. 3d 437 (CA7 2007) (Wood, J., dissenting from denial of rehearing en banc). Because we agreed with their assessment of the importance of these cases, we

⁶She added: "In other words, an estimated 99% of Indiana's voting age population already possesses the necessary photo identification to vote under the requirements of SEA 483." 458 F. Supp. 2d, at 807. Given the availability of free photo identification and greater public awareness of the new statutory requirement, presumably that percentage has increased since SEA 483 was enacted and will continue to increase in the future.

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granted certiorari. 551 U.S. ___ (2007). We are, however, persuaded that the District Court and the Court of Appeals correctly concluded that the evidence in the record is not sufficient to support a facial attack on the validity of the entire statute, and thus affirm.⁷

Ι

In Harper v. Virginia Bd. of Elections, 383 U.S. 663 (1966), the Court held that Virginia could not condition the right to vote in a state election on the payment of a poll tax of \$1.50. We rejected the dissenters' argument that the interest in promoting civic responsibility by weeding out those voters who did not care enough about public affairs to pay a small sum for the privilege of voting provided a rational basis for the tax. See id., at 685 (opinion of Harlan, J.). Applying a stricter standard, we concluded that a State "violates the Equal Protection Clause of the Fourteenth Amendment whenever it makes the affluence of the voter or payment of any fee an electoral standard." Id., at 666 (opinion of the Court). We used the term "invidiously discriminate" to describe conduct prohibited under that standard, noting that we had previously held that while a State may obviously impose "reasonable residence restrictions on the availability of the ballot," it "may not deny the opportunity to vote to a bona fide resident merely because he is a member of the armed services." Id., at 666-667 (citing Carrington v. Rash, 380 U.S. 89, 96 (1965)). Although the State's justification for the tax was rational, it was invidious because it was irrelevant to the voter's qualifications.

Thus, under the standard applied in *Harper*, even rational restrictions on the right to vote are invidious if they

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⁷We also agree with the unanimous view of those judges that the Democrats have standing to challenge the validity of SEA 483 and that there is no need to decide whether the other petitioners also have standing.

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are unrelated to voter qualifications. In Anderson v. Celebrezze, 460 U.S. 780 (1983), however, we confirmed the general rule that "evenhanded restrictions that protect the integrity and reliability of the electoral process itself" are not invidious and satisfy the standard set forth in Harper. 460 U.S., at 788, n. 9. Rather than applying any "litmus test" that would neatly separate valid from invalid restrictions, we concluded that a court must identify and evaluate the interests put forward by the State as justifications for the burden imposed by its rule, and then make the "hard judgment" that our adversary system demands.

In later election cases we have followed Anderson's balancing approach. Thus, in Norman v. Reed, 502 U.S. 279, 288-289 (1992), after identifying the burden Illinois imposed on a political party's access to the ballot, we "called for the demonstration of a corresponding interest sufficiently weighty to justify the limitation," and concluded that the "severe restriction" was not justified by a narrowly drawn state interest of compelling importance. Later, in Burdick v. Takushi, 504 U.S. 428 (1992), we applied Anderson's standard for "'reasonable, nondiscriminatory restrictions," 504 U.S., at 434, and upheld Hawaii's prohibition on write-in voting despite the fact that it prevented a significant number of "voters from participating in Hawaii elections in a meaningful manner." Id., at 443 (KENNEDY, J., dissenting). We reaffirmed Anderson's requirement that a court evaluating a constitutional challenge to an election regulation weigh the asserted injury to the right to vote against the "'precise interests put forward by the State as justifications for the burden imposed by its rule." 504 U.S., at 434 (quoting Anderson, 460 U.S., at 789).8

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⁸Contrary to JUSTICE SCALIA's suggestion, see post, at 2 (opinion concurring in judgment), our approach remains faithful to Anderson and Burdick. The Burdick opinion was explicit in its endorsement and

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In neither *Norman* nor *Burdick* did we identify any litmus test for measuring the severity of a burden that a state law imposes on a political party, an individual voter, or a discrete class of voters. However slight that burden may appear, as *Harper* demonstrates, it must be justified by relevant and legitimate state interests "sufficiently weighty to justify the limitation." *Norman*, 502 U. S., at 288–289. We therefore begin our analysis of the constitutionality of Indiana's statute by focusing on those interests.

Π

The State has identified several state interests that arguably justify the burdens that SEA 483 imposes on voters and potential voters. While petitioners argue that the statute was actually motivated by partisan concerns and dispute both the significance of the State's interests and the magnitude of any real threat to those interests, they do not question the legitimacy of the interests the State has identified. Each is unquestionably relevant to the State's interest in protecting the integrity and reliability of the electoral process.

The first is the interest in deterring and detecting voter fraud. The State has a valid interest in participating in a nationwide effort to improve and modernize election procedures that have been criticized as antiquated and inefficient.⁹ The State also argues that it has a particular

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adherence to Anderson, see 504 U.S., at 434, and repeatedly cited Anderson, see 504 U.S., at 436, n. 5, 440, n. 9, 441. To be sure, Burdick rejected the argument that strict scrutiny applies to all laws imposing a burden on the right to vote; but in its place, the Court applied the "'flexible standard'" set forth in Anderson. Burdick surely did not create a novel "deferential 'important regulatory interests' standard." See post, at 1-2.

⁹See National Commission on Federal Election Reform, To Assure Pride and Confidence in the Electoral Process 18 (2002) (with Honorary Co-chairs former Presidents Gerald Ford and Jimmy Carter).

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interest in preventing voter fraud in response to a problem that is in part the product of its own maladministration—namely, that Indiana's voter registration rolls include a large number of names of persons who are either deceased or no longer live in Indiana. Finally, the State relies on its interest in safeguarding voter confidence. Each of these interests merits separate comment.

Election Modernization

Two recently enacted federal statutes have made it necessary for States to reexamine their election procedures. Both contain provisions consistent with a State's choice to use government-issued photo identification as a relevant source of information concerning a citizen's eligibility to vote.

In the National Voter Registration Act of 1993 (NVRA), 107 Stat. 77, 42 U. S. C. §1973gg et seq., Congress established procedures that would both increase the number of registered voters and protect the integrity of the electoral process. §1973gg. The statute requires state motor vehicle driver's license applications to serve as voter registration applications. §1973gg-3. While that requirement has increased the number of registered voters, the statute also contains a provision restricting States' ability to remove names from the lists of registered voters. §1973gg-6(a)(3). These protections have been partly responsible for inflated lists of registered voters. For example, evidence credited by Judge Barker estimated that as of 2004 Indiana's voter rolls were inflated by as much as 41.4%, see 458 F. Supp. 2d, at 793, and data collected by the Election Assistance Committee in 2004 indicated that 19 of 92 Indiana counties had registration totals exceeding 100% of the 2004 voting-age population, Dept. of Justice Complaint in United States v. Indiana, No. 1:06-cv-1000-RLY-TAB (SD Ind., June 27, 2006), p. 4, App. 313.

In HAVA, Congress required every State to create and

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maintain a computerized statewide list of all registered voters. 42 U.S.C. §15483(a) (2000 ed., Supp. V). HAVA also requires the States to verify voter information contained in a voter registration application and specifies either an "applicant's driver's license number" or "the last 4 digits of the applicant's social security number" as acceptable verifications. §15483(a)(5)(A)(i). If an individual has neither number, the State is required to assign the applicant a voter identification number. §15483(a)(5)(A)(ii).

HAVA also imposes new identification requirements for individuals registering to vote for the first time who submit their applications by mail. If the voter is casting his ballot in person, he must present local election officials with written identification, which may be either "a current and valid photo identification" or another form of documentation such as a bank statement or paycheck. §15483(b)(2)(A). If the voter is voting by mail, he must include a copy of the identification with his ballot. A voter may also include a copy of the documentation with his application or provide his driver's license number or Social Security number for verification. §15483(b)(3). Finally, in a provision entitled "Fail-safe voting," HAVA authorizes the casting of provisional ballots by challenged voters. §15483(b)(2)(B).

Of course, neither HAVA nor NVRA required Indiana to enact SEA 483, but they do indicate that Congress believes that photo identification is one effective method of establishing a voter's qualification to vote and that the integrity of elections is enhanced through improved technology. That conclusion is also supported by a report issued shortly after the enactment of SEA 483 by the Commission on Federal Election Reform chaired by former President Jimmy Carter and former Secretary of State James A. Baker III, which is a part of the record in these cases. In the introduction to their discussion of voter

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identification, they made these pertinent comments:

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"A good registration list will ensure that citizens are only registered in one place, but election officials still need to make sure that the person arriving at a polling site is the same one that is named on the registration list. In the old days and in small towns where everyone knows each other, voters did not need to identify themselves. But in the United States, where 40 million people move each year, and in urban areas where some people do not even know the people living in their own apartment building let alone their precinct, some form of identification is needed.

"There is no evidence of extensive fraud in U.S. elections or of multiple voting, but both occur, and it could affect the outcome of a close election. The electoral system cannot inspire public confidence if no safeguards exist to deter or detect fraud or to confirm the identity of voters. Photo identification cards currently are needed to board a plane, enter federal buildings, and cash a check. Voting is equally important." Commission on Federal Election Reform, Report, Building Confidence in U.S. Elections §2.5 (Sept. 2005), App. 136–137 (Carter-Baker Report) (footnote omitted).¹⁰

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¹⁰ The historical perceptions of the Carter-Baker Report can largely be confirmed. The average precinct size in the United States has increased in the last century, suggesting that it is less likely that poll workers will be personally acquainted with voters. For example, at the time Joseph Harris wrote his groundbreaking 1934 report on election administration, Indiana restricted the number of voters in each precinct to 250. J. Harris, Election Administration in the United States 208 (Brookings Institution 1934). An Election Commission report indicates that Indiana's average number of registered voters per polling place is currently 1,014. Election Assistance Commission, Final Report of the 2004 Election Day Survey, ch. 13 (Sept. 2005) (Table 13) (hereinafter Final Report)

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Voter Fraud

The only kind of voter fraud that SEA 483 addresses is in-person voter impersonation at polling places. The record contains no evidence of any such fraud actually occurring in Indiana at any time in its history. Moreover, petitioners argue that provisions of the Indiana Criminal Code punishing such conduct as a felony provide adequate protection against the risk that such conduct will occur in the future. It remains true, however, that flagrant examples of such fraud in other parts of the country have been documented throughout this Nation's history by respected historians and journalists, 11 that occasional examples have surfaced in recent years, 12 and that Indiana's own experi-

(prepared by Election Data Services, Inc.), online at http://www.eac.gov/clearinghouse/clearinghouse/2004-election-day-survey (all Internet materials as visited Apr. 16, 2008, and available in Clerk of Court's case file). In 1930, the major cities that Harris surveyed had an average number of voters per precinct that ranged from 247 to 617. Election Administration in the United States, at 214. While States vary today, most have averages exceeding 1,000, with at least eight States exceeding 2,000 registered voters per polling place. Final Report, ch. 13 (Table 13).

11 Infamous examples abound in the New York City elections of the late nineteenth century, conducted under the influence of the Tammany Hall political machine. "Big Tim" Sullivan, a New York state senator, and—briefly—a United States Congressman, insisted that his "repeaters" (individuals paid to vote multiple times) have whiskers:

"'When you've voted 'em with their whiskers on you take 'em to a barber and scrape off the chin-fringe. Then you vote 'em again with side lilacs and a moustache. Then to a barber again, off comes the sides and you vote 'em a third time with the moustache. If that ain't enough and the box can stand a few more ballots clean off the moustache and vote 'em plain face. That makes every one of 'em good for four votes.'" M. Werner, Tammany Hall 439 (1928).

¹² Judge Barker cited record evidence containing examples from California, Washington, Maryland, Wisconsin, Georgia, Illinois, Pennsylvania, Missouri, Miami, and St. Louis. The Brief of Amici Curiae Brennan Center for Justice et al. in Support of Petitioners addresses

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ence with fraudulent voting in the 2003 Democratic primary for East Chicago Mayor¹³—though perpetrated using absentee ballots and not in-person fraud—demonstrate that not only is the risk of voter fraud real but that it could affect the outcome of a close election.

There is no question about the legitimacy or importance of the State's interest in counting only the votes of eligible voters. Moreover, the interest in orderly administration and accurate recordkeeping provides a sufficient justification for carefully identifying all voters participating in the election process. While the most effective method of preventing election fraud may well be debatable, the propriety of doing so is perfectly clear.

In its brief, the State argues that the inflation of its voter rolls provides further support for its enactment of SEA 483. The record contains a November 5, 2000, newspaper article asserting that as a result of NVRA and

each of these examples of fraud. While the brief indicates that the record evidence of in-person fraud was overstated because much of the fraud was actually absentee ballot fraud or voter registration fraud, there remain scattered instances of in-person voter fraud. For example, after a hotly contested gubernatorial election in 2004, Washington conducted an investigation of voter fraud and uncovered 19 "ghost voters." Borders v. King Cty., No. 05–2–00027–3 (Super. Ct. Chelan Cty., Wash., June 6, 2005) (verbatim report of unpublished oral decision), 4 Election L. J. 418, 423 (2005). After a partial investigation of the ghost voting, one voter was confirmed to have committed in-person voting fraud. Le & Nicolosi, Dead Voted in Governor's Race, Seattle Post-Intelligencer, Jan. 7, 2005, p. A1.

¹³ See Pabey v. Pastrick, 816 N. E. 2d 1138, 1151 (Ind. 2006) (holding that a special election was required because one candidate engaged in "a deliberate series of actions... making it impossible to determine the candidate who received the highest number of legal votes cast in the election"). According to the uncontested factual findings of the trial court, one of the candidates paid supporters to stand near polling places and encourage voters—especially those who were poor, infirm, or spoke little English—to vote absentee. The supporters asked the voters to contact them when they received their ballots; the supporters then "assisted" the voter in filling out the ballot.

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"sloppy record keeping," Indiana's lists of registered voters included the names of thousands of persons who had either moved, died, or were not eligible to vote because they had been convicted of felonies. The conclusion that Indiana has an unusually inflated list of registered voters is supported by the entry of a consent decree in litigation brought by the Federal Government alleging violations of NVRA. Consent Decree and Order in *United States* v. *Indiana*, No. 1:06-cv-1000-RLY-TAB (SD Ind., June 27, 2006), App. 299-307. Even though Indiana's own negligence may have contributed to the serious inflation of its registration lists when SEA 483 was enacted, the fact of inflated voter rolls does provide a neutral and nondiscriminatory reason supporting the State's decision to require photo identification.

Safeguarding Voter Confidence

Finally, the State contends that it has an interest in protecting public confidence "in the integrity and legitimacy of representative government." Brief for State Respondents, No. 07-25, p. 53. While that interest is closely related to the State's interest in preventing voter fraud, public confidence in the integrity of the electoral process has independent significance, because it encourages citizen participation in the democratic process. As the Carter-Baker Report observed, the "electoral system cannot inspire public confidence if no safeguards exist to deter or detect fraud or to confirm the identity of voters." Suppra, at 10.

Ш

States employ different methods of identifying eligible voters at the polls. Some merely check off the names of registered voters who identify themselves; others require

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¹⁴Theobald, Bogus Names Jam Indiana's Voter List, Indianapolis Star, Nov. 5, 2000, App. 145.

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voters to present registration cards or other documentation before they can vote; some require voters to sign their names so their signatures can be compared with those on file; and in recent years an increasing number of States have relied primarily on photo identification.15 A photo identification requirement imposes some burdens on voters that other methods of identification do not share. For example, a voter may lose his photo identification, may have his wallet stolen on the way to the polls, or may not resemble the photo in the identification because he recently grew a beard. Burdens of that sort arising from life's vagaries, however, are neither so serious nor so frequent as to raise any question about the constitutionality of SEA 483; the availability of the right to cast a provisional ballot provides an adequate remedy for problems of that character.

The burdens that are relevant to the issue before us are those imposed on persons who are eligible to vote but do not possess a current photo identification that complies with the requirements of SEA 483. The fact that most voters already possess a valid driver's license, or some other form of acceptable identification, would not save the statute under our reasoning in *Harper*, if the State re-

¹⁵ For a survey of state practice, see Brief for Texas et al. as *Amici Curiae* 10–14, and nn. 1–23.

¹⁶Ind. Code Ann. §3–5–2–40.5 (West 2006) requires that the document satisfy the following:

[&]quot;(1) The document shows the name of the individual to whom the document was issued, and the name conforms to the name in the individual's voter registration record.

[&]quot;(2) The document shows a photograph of the individual to whom the document was issued.

[&]quot;(3) The document includes an expiration date, and the document:

[&]quot;(A) is not expired; or

[&]quot;(B) expired after the date of the most recent general election.

[&]quot;(4) The document was issued by the United States or the state of Indiana."

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quired voters to pay a tax or a fee to obtain a new photo identification. But just as other States provide free voter registration cards, the photo identification cards issued by Indiana's BMV are also free. For most voters who need them, the inconvenience of making a trip to the BMV, gathering the required documents, and posing for a photograph surely does not qualify as a substantial burden on the right to vote, or even represent a significant increase over the usual burdens of voting.¹⁷

Both evidence in the record and facts of which we may take judicial notice, however, indicate that a somewhat heavier burden may be placed on a limited number of persons. They include elderly persons born out-of-state, who may have difficulty obtaining a birth certificate; 18 persons who because of economic or other personal limitations may find it difficult either to secure a copy of their birth certificate or to assemble the other required documentation to obtain a state-issued identification; homeless persons; and persons with a religious objection to being photographed. If we assume, as the evidence suggests,

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¹⁷To obtain a photo identification card a person must present at least one "primary" document, which can be a birth certificate, certificate of naturalization, U. S. veterans photo identification, U. S. military photo identification, or a U. S. passport. Ind. Admin. Code, tit. 140, §7–4–3 (2008). Indiana, like most States, charges a fee for obtaining a copy of one's birth certificate. This fee varies by county and is currently between \$3 and \$12. See Indiana State Department of Health Web page, http://www.in.gov/isdh/bdcertifs/lhdfees/toc.htm. Some States charge substantially more. Affidavit of Robert Andrew Ford, App. 12.

¹⁸ As petitioners note, Brief for Petitioners in No. 07–21, p. 17, n. 7, and the State's "Frequently Asked Questions" Web page states, it appears that elderly persons who can attest that they were never issued a birth certificate may present other forms of identification as their primary document to the Indiana BMV, including Medicaid/Medicare cards and Social Security benefits statements. http://www.in.gov/faqs.htm; see also Ind. Admin. Code, tit. 140, §7–4–3 ("The commissioner or the commissioner's designee may accept reasonable alternate documents to satisfy the requirements of this rule").